Public Document Pack

HAMBLETON DISTRICT COUNCIL

AGENDA

Committee Administrator: Democratic Services Officer (01609 767015)

Friday, 17 July 2015

Dear Councillor	
NOTICE OF MEET	ING
Meeting	LICENSING AND APPEALS HEARINGS PANEL
Date	Monday, 27 July 2015
Time	9.30 am
Venue	Main Committee Room, Civic Centre, Stone Cross, Northallerton

Yours sincerely

P. Morton.

Phillip Morton Chief Executive

To:

Councillors Mrs I Sanderson (Chairman) D M Blades Councillors K G Hardisty

Other Members of the Council for information

AGENDA

Page No

- 1. APOLOGIES FOR ABSENCE
- 2. APPLICATION FOR THE GRANT OF A PREMISES LICENCE, MARIA DE LA SALUD 3 50 SEVILLA TAPAS BAR, 3 MARKET PLACE, THIRSK YO7 1HQ

Report of the Executive Director

3. MATTERS OF URGENCY

Any other business of which not less than 24 hours' prior notice, preferably in writing, has been given to the Chief Executive and which the Chairman decides is urgent.

Agenda Annex

DISTRICT COUNCIL

LICENSING ACT 2003

LICENSING HEARINGS PANEL

PROCEDURE

- 1. The hearing of matters will be less formal than hearings before, for instance, a Magistrates' Court. In particular, strict rules of evidence are not adhered to and information is not provided under oath. Nevertheless, proceedings before the Panel will observe basic rules of natural justice.
- 2. At the beginning of the hearing the Chairman shall:-
 - ask those present to introduce themselves;
 - explain the procedure;
 - ask the parties whether they consider the public should be excluded from all or part of the hearing;
 - ask the parties whether they wish permission for another person to appear at the hearing.
- 3. The Panel will consider whether the public should be excluded from all or any part of the hearing. This will only be done if the Panel considers that the public interest in so doing outweighs the public interest in the hearing taking place in public.
- 4. The Panel will consider requests for permission for other persons to appear at the hearing. Such permission will not be unreasonably withheld.
- 5. The Chairman will ask the Environmental Health Manager to outline the background to the case. The Environmental Health Manager's role will be to provide factual information to the Panel.
- 6. The hearing shall take the form of a discussion led by the Panel (through the Chairman) and cross-examination shall not be permitted unless the Panel considers that cross-examination is required for it to consider the matter.

- 7. The Chairman is likely to ask for the views of the parties in the following order:-
 - (a) the applicant/licence holder/Notice giver (including any other persons who have been given permission to participate);
 - (b) any party making representations (including any other persons who have been given permission to participate).
- 8. The applicant/licence holder/Notice giver will be given the final opportunity to address the Panel.
- 9. Each party will be given an equal maximum period of time in which to put forward any additional information requested by the Council, to question other persons (if given permission by the Panel) and address the Panel.
- 10. The Panel may exclude disruptive persons in certain circumstances.
- 11. The Panel may adjourn the hearing in certain circumstances.
- 12. The Panel may ask the parties to withdraw so that it can consider its determination. In considering its determination, the Panel may ask its Legal Advisor to provide it with legal and procedural advice. The nature of this advice will be notified to the parties.
- 13. The Panel will make its determination at the end of the hearing and this will be confirmed in writing.

January 2005 Revised April 2007 Revised March 2012

HAMBLETON DISTRICT COUNCIL

- **Report To:** Licensing and Appeals Hearings Panel 16 July 2015
- From: Executive Director

Subject: APPLICATION FOR THE GRANT OF A PREMISES LICENCE MARIA DE LA SALUD SEVILLA TAPAS BAR, 3 MARKET PLACE, THIRSK

Thirsk Ward

1.0 SUMMARY

1.1 This report asks the Panel to consider an application for the grant of a premises licence in respect of Maria De La Salud Sevilla Tapas Bar, 3 Market Place, Thirsk, YO7 1HQ.

2.0 PROCEDURE

2.1 The procedure for licensing hearings is attached as an annex to the agenda.

3.0 APPLICATION FOR THE GRANT OF A PREMISES LICENCE

- 3.1 The application was received by the Licensing Team on 3 June 2015 and, along with its accompanying operating schedule, is attached at Annex A.
- 3.2 The proposed premises plan is attached at Annex B.
- 3.3 A location plan is attached at Annex C along with a table showing the terminal hour for the sale of alcohol from premises in the vicinity of 3 Market Place, Thirsk.
- 3.4 In addition to the statutory Responsible Authorities, the application was forwarded to Thirsk Town Council and the District Councillors for the Thirsk Ward.
- 3.5 Statutory advertisements were also placed in the local newspaper and on the premises to which the application relates.
- 3.6 In summary, the applicant initially sought to authorise:
 - 3.6.1 alcohol sales for consumption on and off the premises between 10am and 12am Midnight every day;
 - 3.6.2 the provision of late night refreshment between 11pm and 12am Midnight every day;
 - 3.6.3 opening 24 hours-a-day every day.
- 3.7 The applicant has since confirmed that, if granted, the opening hours on the licence will be restricted to between 8am and 12.30am.

4.0 PROMOTION OF LICENSING OBJECTIVES

- 4.1 The four licensing objectives set out in the Licensing Act 2003 are:-
 - 4.1.1 the prevention of crime and disorder;
 - 4.1.2 public safety;
 - 4.1.3 the prevention of public nuisance;
 - 4.1.4 the protection of children from harm.
- 4.2 The Panel must carry out its functions with a view to promoting the licensing objectives.

Page 3

5.0 <u>REPRESENTATIONS</u>

- 5.1 A relevant representation has been made by Hambleton District Council's Planning Department amidst concerns over the storage and disposal of waste.
- 5.2 Five representations have been made by local residents raising further concerns that the licence would adversely affect the public safety and prevention of public nuisance objectives.
- 5.3 The representations are attached at Annex D.

6.0 POLICY CONSIDERATIONS

- 6.1 In carrying out its licensing functions the Panel is required to have regard to the Council's Statement of Licensing Policy and any guidance issued by the Secretary of State.
- 6.2 Sections 3 to 7 of the Council's Statement of Licensing Policy are applicable to this application and are attached at Annex E.
- 6.3 Attached at Annex F are relevant extracts from the Home Office Guidance issued in March 2015 under section 182 of the Licensing Act 2003. Pages 55-62 relate specifically to 'Determining Applications'.

7.0 DETERMINATION BY THE PANEL

- 7.1 The Panel must, having regard to the representations, take such of the steps mentioned in 7.2 as it considers appropriate for the promotion of the licensing objectives.
- 7.2 The steps are:-
 - 7.2.1 to grant the licence as applied for (subject to any conditions consistent with the operating schedule),
 - 7.2.2 to grant the licence subject to any modified conditions that Members consider appropriate for the promotion of the licensing objectives,
 - 7.2.3 to reject the whole or part of the application.

Background papers:	Procedure for Licensing Hearings
Author ref:	SF
Contact:	Simon Fisher, Principal Licensing Officer Direct Line No: (01609) 767209

270715 Tapas Bar

MICK JEWITT

RECEIV

03 JUN 2015

[Insert name and address of relevant licensing authority and its reference number (optional).]

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We CAMERONS BREWERY LIMITED

(Insert name(s) of applicant)

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 – Premises Details

Postal address of premises or, if none, ordnance survey map reference or description							
MARIA DE LA SALUD SEVILLA TAPAS BAR 3 MARKET PLACE THIRSK							
Post town NORTH YORKSHIRE Postcode YO7 1HQ							
Post town NORTH YORKSHIRE Postcode YO7 1HQ							

Telephone number at premises (if any)	
Non-domestic rateable value of premises	£23,750.00

Part 2 - Applicant Details

Please state whether you are applying for a premises licence as

Please tick as appropriate

a)	an in	dividual or individuals *		please complete section (A)
b)	a per	son other than an individual *		
	i.	as a limited company	\boxtimes	please complete section (B)
	ii.	as a partnership		please complete section (B)
	iii.	as an unincorporated association or		please complete section (B)
	iv.	other (for example a statutory corporation)		please complete section (B)

c)	a recognised club		please complete section (B)	
d)	a charity		please complete section (B)	
e)	the proprietor of an educational establishment		please complete section (B)	
f)	a health service body		please complete section (B)	
g)	a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales		please complete section (B)	
ga)	a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England		please complete section (B)	
h)	the chief officer of police of a police force in England and Wales		please complete section (B)	
* If yo	u are applying as a person described in (a) or (b) please c	onfirm:	•	
Please	tick yes			
I am ca licensa	arrying on or proposing to carry on a business which invo ble activities; or	lves the	e use of the premises for	\boxtimes
I am m	aking the application pursuant to a			_
	statutory function or			
	a function discharged by virtue of Her Majesty's prerog	ative		

(A) INDIVIDUAL APPLICANTS (fill in as applicable)

Mr 🗌 Mrs 🗌 Miss 🗍	Ms D Other Title (for example, Rev)				
Surname	First names				
I am 18 years old or over	Please tick yes				
Current postal address if different from premises address					
Post town	Postcode				
Daytime contact telephone number					
E-mail address (optional)					

SECOND INDIVIDUAL APPLICANT (if applicable)

Mr 🗌 Mrs 🗌 Miss 🗍	Ms D Other Title (for example, Rev)			
Surname	First names			
I am 18 years old or over	Please tick yes			
Current postal address if different from premises address				
Post town	Postcode			
Daytime contact telephone number				
E-mail address (optional)				

(B) OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

Name CAMERONS BREWERY LIMITED
CAMERONS BREWERT LIMITED
Address
MAIN GATE HOUSE
WALDON STREET
HARTLEPOOL
CLEVELAND
TS24 7QS
1324 7Q3
Registered number (where applicable)
03571101
Description of applicant (for example, partnership, company, unincorporated association etc.)
LIMITED COMPANY
Telephone number (if any)
01429 852000
E-mail address (optional)

Part 3 Operating Schedule

_ _ _ _ . . .

When do you want the premises licence to start?

If you wish the licence to be valid only for a limited period, when do you	
want it to end?	

DD		MM		YYYY				
2	4	0	6	2	0]1	5	

DD MM		YYYY						
	Т	Ξ.	Т	Т	Ŧ	T	Τ	

Please give a general description of the premises (please read guidance note 1) TAPAS BAR OPERATING AT GROUND AND FIRST FLOOR

If 5,000 or more people are expected to attend the premises at any one time,	[
please state the number expected to attend.	l

What licensable activities do you intend to carry on from the premises?

(Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)

Prov	ision of regulated entertainment	Please tick any that apply
a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	

<u>**Provision of late night refreshment**</u> (if ticking yes, fill in box I)

<u>Supply of alcohol</u> (if ticking yes, fill in box J)

In all cases complete boxes K, L and M

\mathbf{A}

(please	Standard days and timings (please read guidance note		Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for performing plays (p note 4)	please read guida	ance
Thur	H				
Fri			Non standard timings. Where you intend to use the performance of plays at different times to those listed the left, please list (please read guidance note 5)	premises for th 1 in the column	<u>e</u> on
Sat					
Sun					

 \boxtimes

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	rd days and read guida		Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors Outdoors		
Day	Start	Finish		Both		
Mon			Please give further details here (please read guidance DVD/FILM/VIDEO	Please give further details here (please read guidance note 3) DVD/FILM/VIDEO		
Tue						
Wed			State any seasonal variations for the exhibition of fil guidance note 4)	<u>ms</u> (please read		
Thur						
Fri			Non standard timings. Where vou intend to use the exhibition of films at different times to those listed in left, please list (please read guidance note 5)	premises for th a the column on	<u>e</u> the	
Sat						
Sun						

С

Indoor sporting events Standard days and timings (please read guidance note 6)		l timings	Please give further details (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat			
Sun			

D

Boxing or wrestling entertainments Standard days and timings (please read guidance note		l timings	Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(please 6)	read guida	ince note		Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling entertainment (please read guidance note 4)		
Thur	+H				
Fri			Non standard timings. Where you intend to use the or wrestling entertainment at different times to those column on the left, please list (please read guidance not	e listed in the	oxing
Sat					
Sun					

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Live music Standard days and timings (please read guidance note 6)			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
				Outdoors	
Day	Start	Finish		Both	
Mon	Please give further details here (please read guidance)		e note 3)		
Tue					
Wed			State any seasonal variations for the performance of live music (please read guidance note 4)		
Thur					
Fri			Non standard timings. Where you intend to use the performance of live music at different times to those on the left, please list (please read guidance note 5)	premises for the contract of the second seco	he olumn
Sat			(preuse read guidance note 3)		
Sun					

F

N. A

Recorded music Standard days and timings (please read guidance note 6)			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the playing of recorread guidance note 4)	rded music (ple	ase
Thur					
Fri			Non standard timings. Where you intend to use the playing of recorded music at different times to those on the left, please list (please read guidance note 5)	premises for th listed in the co	<u>e</u> lumn
Sat					
Sun					

G

Performances of dance Standard days and timings (please read guidance note		l timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	_			Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of guidance note 4)	dance (please	read
Thur					
Fri			Non standard timings. Where you intend to use the performance of dance at different times to those liste the left, please list (please read guidance note 5)	premises for t ed in the colun	<u>he</u> 1n on
Sat					
Sun					

descrip within Standar	ything of a similar ecription to that falling hin (e), (f) or (g) ndard days and timings ease read guidance note				ling	
Day	Start	Finish	Will this entertainment take place indoors or	Indoors		
Mon			<u>outdoors or both – please tick</u> (please read guidance note 2)	Outdoors		
				Both		
Tue			Please give further details here (please read guidance note 3)			
Wed						
Thur			State any seasonal variations for entertainment of a to that falling within (e), (f) or (g) (please read guidar		t <u>ion</u>	
Fri						
Sat			Non standard timings. Where you intend to use the entertainment of a similar description to that falling at different times to those listed in the column on the (please read guidance note 5)	within (e), (f) of	<u>e</u> r (g)	
Sun						

H

к Ю. .

Late night refreshment Standard days and timings (please read guidance note		d timings	Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	_			Outdoors	
Day	Start	Finish		Both	
Mon	2300	2400	Please give further details here (please read guidance note 3) HOT FOOD AND BEVERAGES MAY BE AVAILABLE		
Tue	2300	2400			
Wed	2300	2400	State any seasonal variations for the provision of late night refreshment (please read guidance note 4) AS SET OUT IN BOX J		ment
Thur	2300	2400			
Fri	2300	2400	Non standard timings. Where vou intend to use the provision of late night refreshment at different time the column on the left, please list (please read guidan	s, to those liste	<u>he</u> d in
Sat	2300	2400	N/A		
Sun	2300	2400			

Supply of alcohol Standard days and timings (please read guidance note		d timings	Will the supply of alcohol be for consumption – please tick (please read guidance note 7)	On the premises	
6)		falls		Off the premises	
Day	Start	Finish		Both	\boxtimes
Mon	1000	2400	State any seasonal variations for the supply of alcohol (please read guidance note 4) ALL LICENSBALE ACTIVITIES MAY TAKE PLACE FROM THE FINISH TIME ON NEW YEAR'S EVE TO START TIME TO START O NEW YEAR'S DAY.		
Tue	1000	2400			
Wed	1000	2400			
Thur	1000	2400	Non standard timings. Where you intend to use the supply of alcohol at different times to those listed in the laft, places list (places read emidence note 5)	premises for th the column on t	e he
Fri	1000	2400	left, please list (please read guidance note 5) N/A		
Sat	1000	2400			
Sun	1000	2400			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor:

Name DA VID JOHN	Name DA VID JOHN EDWARD LADD		
Address 59 BARMOOR DRIVE GOSFORTH NEWCASTLE UPON TYNE			
Postcode	NE3 5RE		
Personal licence number (if known) NC00CJD103			
Issuing licensing authority (if known)			

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8). N/A

L

Hours premises are open to the public Standard days and timings (please read guidance note 6)		d timings	<u>State any seasonal variations</u> (please read guidance note 4) N/A
Day	Start	Finish	
Mon	0000	2400	
Tue	0000	2400	
Wed	0000	2400	Non standard timings. Where you intend the premises to be open to the
Thur	0000	2400	public at different times from those listed in the column on the left, please list (please read guidance note 5) N/A
Fri	0000	2400	
Sat	0000	2400	
Sun	0000	2400	

Κ

M Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)

AS SET OUT IN THE OPERATING SCHEDULE SUBMITTED WITH THE APPLICATION

b) The prevention of crime and disorder

AS SET OUT IN THE OPERATING SCHEDULE SUBMITTED WITH THE APPLICATION

c) Public safety

AS SET OUT IN THE OPERATING SCHEDULE SUBMITTED WITH THE APPLICATION

d) The prevention of public nuisance

AS SET OUT IN THE OPERATING SCHEDULE SUBMITTED WITH THE APPLICATION

e) The protection of children from harm

AS SET OUT IN THE OPERATING SCHEDULE SUBMITTED WITH THE APPLICATION

Checklist:

Please tick to indicate agreement

•	I have made or enclosed payment of the fee.	\ge
•	I have enclosed the plan of the premises.	\boxtimes
•	I have sent copies of this application and the plan to responsible authorities and others where applicable.	\boxtimes
•	I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.	\boxtimes
•	I understand that I must now advertise my application.	\boxtimes
•	I understand that if I do not comply with the above requirements my application will be rejected.	\boxtimes

IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 11). If signing on behalf of the applicant, please state in what capacity.

Signature	- Andrew -
Date	2/6/15
Capacity	SOLICITOR AND AGENT FOR THE APPLICANT

For joint applications, signature of 2^{nd} applicant or 2^{nd} applicant's solicitor or other authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Signature	
Date	
Capacity	

Contact name application (pl SARAH SMIT SINTONS THE CUBE BARRACK R	lease read guidance not ΓΗ	given) and postal address for cor te 13)	respondence ass	ociated with this
Post town	Post town NEWCASTLE UPON TYNE Postcode NE4 6DB			
Telephone number (if any)0191 226 7878				
If you would p s.smith@sinto		with you by e-mail, your e-mail a	address (optiona	ll)

Notes for Guidance

- 1. Describe the premises, for example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
- 2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups or the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, each of the applicant or their respective agent must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

Consent of individual to being specified as premises supervisor

DAVID JOHN EDWARD LADD

[full name of prospective premises supervisor]

of

ire ×

59 BARMOOR DRIVE GOSFORTH NEWCASTLE UPON TYNE NE3 5RE

[home address of prospective premises supervisor]
hereby confirm that I give my consent to be specified as the designated premises supervisor in relation to the application for
APPLICATION TO VARY PREMISES LICENCE
[type of application]
by
CAMERONS BREWERY LIMITED
[name of applicant]
relating to a premises licence [number of existing licence, if any]
for
MARIA DE LA SALUD SEVILLA TAPAS BAR
3 MARKET PLACE
THIRSK
NORTH YORKSHIRE
YO7 1HQ

[name and address of premises to which the application relates]

and any premises licence to be granted or varied in respect of this application made by

CAMERONS BREWERY LIMITED

ц. ўн. — **1**

[name of applicant]

concerning the supply of alcohol at

MARIA DE LA SALUD SEVILLA TAPAS BAR 3 MARKET PLACE THIRSK NORTH YORKSHIRE YO7 1HQ

[name and address of premises to which application relates]

I also confirm that I am applying for, intend to apply for or currently hold a personal licence, details of which I set out below.

Personal licence number

NC00CJD013

[insert personal licence number, if any]

Personal licence issuing authority

NEWCASTLE UPON TYNE

[insert name and address and telephone number of personal licence issuing authority, if any]

Signed

Name (please print)

DAVID JOHN EDWARD LADD

Jone 2015

Date

MARIA DE LA SALUD SEVILLA TAPAS BAR, 3 MARKET PLACE, THIRSK, NORTH YORKSHIRE, YO7 1HQ OPERATING SCHEDULE

- 1. The operator shall ensure that at all times when the premises are open for any licensable activity there is sufficient competent staff on duty at the premises for the purpose of fulfilling the terms and conditions of the Licensing Act and for preventing crime and disorder.
- The premises will primarily operate as a café lounge bar. The premises do not operate as a vertical drinking bar and at all times there will be seating available for customers in the ratio 1:3 (seats to capacity).
- A colour digital CCTV system will be operational at the premises at all times when licensable activities are being carried out and at any other times where members of the public are present on the premises.
 - a) The CCTV system shall contain the correct time and date stamp information.
 - b) The CCTV system will cover all areas of the premises occupied by the public, as outlined on the premises plan.
 - c) The CCTV system must be capable of providing quality images of good evidential value.
 - d) The CCTV system will have sufficient storage retention capacity for a minimum of 28 days continuous footage.
 - e) The data controller, under the Date Protection Act 1998, who is responsible for any CCTV images captured on cameras on the premises will, on the lawful request of an authorised officer or an officer of North Yorkshire Police to search the picture footage effectively and see all the information contained in the picture footage for the purposes of detecting, investigating and preventing crime. It must be possible to replay exported files immediately e.g. no indexing of files or verification checks.
 - f) No device shall be permitted that could in any way adversely affect or impede the quality of the images recorded by the CCTV system, e.g. smoke or dry ice machines.
 - g) There shall be at least 2 additional CCTV cameras on the first floor to provide panoramic views of the seating areas, stairwell and external entrance to the toilets.
- 4. A documented staff training programme shall be provided to appropriate members of staff at the premises in respect of the:-
 - Operation of the CCTV system (including the downloading of evidence);
 - Retail sale of alcohol;
 - Age verification policy;
 - Conditions attached to the premises licence;
 - Permitted licensable activities;
 - The licensing objectives; and
 - Opening times for the venue.

With such records being kept for a minimum of one year. [For the avoidance of doubt, the one year period relates to each respective entry in the log book and runs from the date of that particular entry].

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- 5. A premises log book shall be kept, which shall record incidents of crime and disorder and records of regular noise checks where entertainment is taking place with such records being made available for inspection of the Police and other Responsible Authorities upon providing reasonable notice to the Manager of the premises. [For the avoidance of doubt, the one year period relates to each respective entry in the log book and runs from the date of that particular entry].
- 6. The Licensee shall actively participate in a "Pubwatch" scheme approved by the Licensing Authority.
- Substantial food and non-alcoholic beverages shall be available throughout the majority of permitted hours. Customers must be permitted to place food orders (full menu) up to 2 hours before the premises closes to the public.
- 8. The maximum number of persons permitted on the premises at any one time shall not exceed a figure prescribed by the risk assessment carried out by the Premises Licence Holder in accordance with the fire safety legislation.
- 9. The Designated Premises Supervisor shall ensure that there are effective management arrangements in place to enable him/her to know how many people there are in the premises at times prescribed within the management risk assessment.
 - 10. Drinks shall not be taken out of the licensed premises (or licensed area) onto the pavement or public highway.
 - 11. Alcoholic drinks purchased on the premises may only be taken off the premises in sealed containers.
 - 12. All entrance and internal lobbied doors shall be fitted with self-closing devices to prevent doors being left open.
 - 13. No noise from within the premises associated with patrons, or the playing of recorded music shall be audible beyond the boundary of the premises so as to cause a nuisance to residents within the vicinity of the premises.
 - 14. Prominent, clear and legible notices shall be displayed at all exits to the premises requesting the public to respect the needs of local residents and to leave the premises and the area quietly.
 - 15. No glass or material or bottles shall be deposited in any skip, bin or other container of a like nature, located in the open air outside of the premises between the hours of 11.00 p.m and 8.00 a.m and any such skip, bin or container shall not be removed from the premises between those hours.
 - 16. Any lighting system used for regulated entertainment purposes (flashing or bright lights) shall not be visible from outside the premises so that it cause a distraction to motorists.
- 17. There will be no regulated entertainment or retail sale of alcohol on the first floor of the premises at any time.
- 18. A smoking policy will be implemented to ensure smokers using the front of the premises to smoke do so with consideration to local residents.

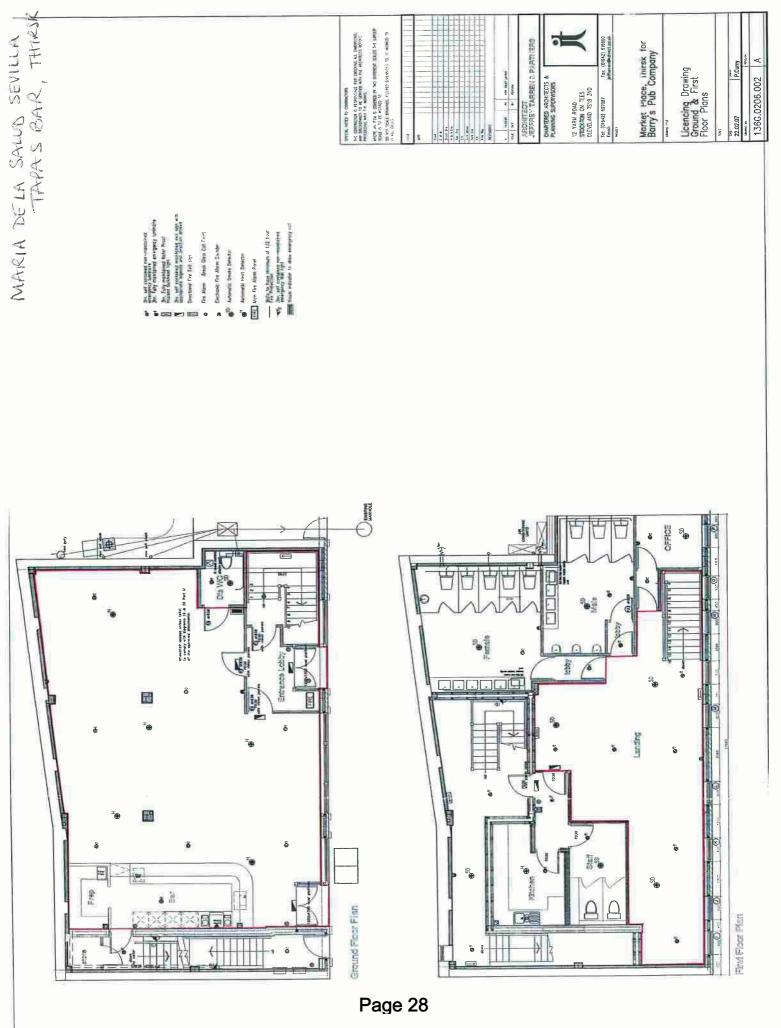
Page 26

- 19. A suitable dispersal policy for the premises will be implemented at all times.
- 20. Amplification equipment shall not be used at the premises unless controlled by a noise limiting devise functioning in a manner agreed with the Council's Environmental Health Service.
- 21. The premises shall operate the Challenge 21 as its age verification policy.
- 22. No persons under 18 shall be permitted on the premises after 2300 hrs, unless accompanied by an adult.

Rev A

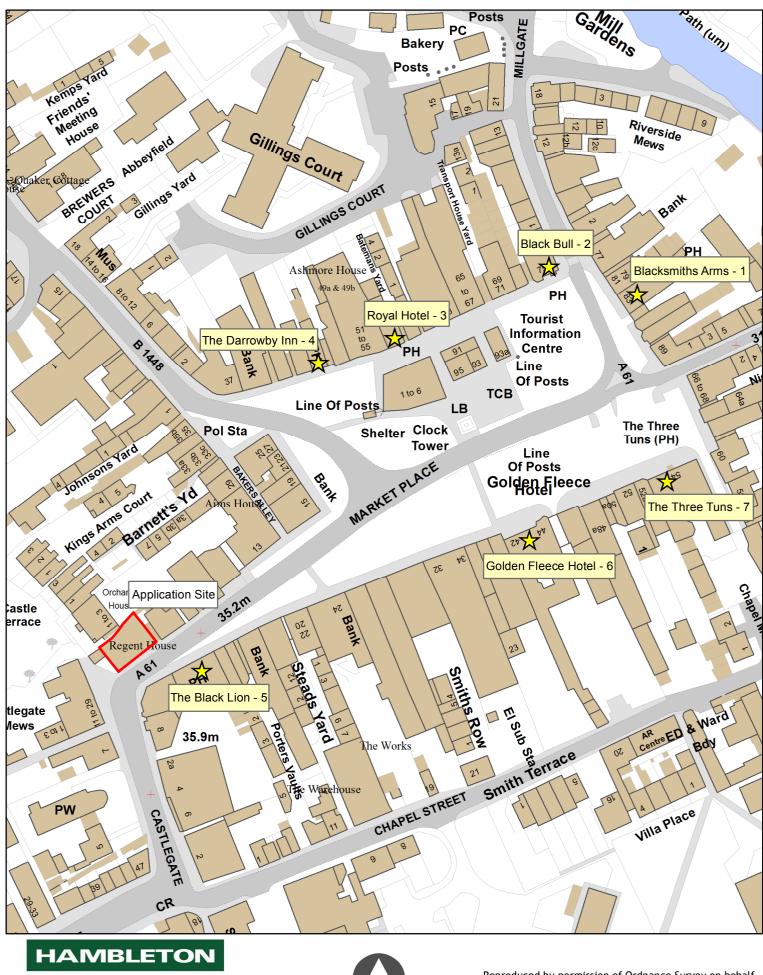
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15 PREM 00344 Annex B



Application for a Premises Licence

Maria De La Salud Sevilla Tapas Bar, Regent House, 3 Market Place, Thirsk, YO7 1HQ



Civic Centre, Stone Cross, Northallerton DL6 2UU Telephone: 01609 779977 Fax: 01609 767228

DISTRICT

COUNCI



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Premises	Terminal hour for sale of alcohol
1. Blacksmiths Arms, 83 Market Place, Thirsk	2am
2. Black Bull, 75 Market Place	12am
3. Royal Hotel, 57 Market Place	2am
4. Darrowby Inn, 47 Market Place	2am
5. Black Lion, 8 Market Place	12am
6. Golden Fleece, Market Place	1am
	Sunday 12.30am
7. Three Tuns, 54 Market Place	Monday to Wednesday 1.30am
	Thursday to Saturday 2.30am

From: Sent: To: Subject: Helen Conti 01 July 2015 17:12 licensingteam Objection to licensing application for 3 Market Place, Thirsk

I refer to the current application for a premise licence at 3 Market Place, Thirsk.

The property is currently in breach of a planning enforcement notice in relation to not providing a bin storage scheme. The enforcement notice was served on the 22nd November 2013 due to non-compliance with condition 11 of planning approval 06/00685/FUL (construction of a wine bar/bistro with four flats above). Condition 11 of the approval required a scheme of bin storage for both the commercial and residential units to be approved before the development commenced and made available prior to the occupation of the property and thereafter kept available for use at all times that the premises are in use. A bin store has never been provided.

It is considered the failure to provide the approved bin storage facility will result in waste products being placed for collection outside the property thus obstructing the public footpath which would result in a loss of safety to pedestrians and other highway users. The storage of waste products on the public highway is also considered a public nuisance on a busy thoroughfare in the centre of Thirsk.

The lack of a bin storage has been a great cause for concern while the previous business 'Aspire' was in operation.

Kind regards

Helen

Helen Conti Planning Enforcement Officer Planning and Housing Ext. 7257

Please complete the online survey to tell us about the Waste and Street Scene Service in your local area in Hambleton

Mr. Ward 29 Castlegate Thirsk North Yorkshire YO7 1HL June 7th 2015

Licensing, Hambleton District Council Civic Centre Stone Cross Northallerton North Yorkshire DL6 2UU

RE: Maria De La Salud Sevilla Tapas Bar, 3 Market Place, Thirsk, North Yorkshire YO7 1HQ

Dear Sirs

As a neighbour to these premises since before its re development in 2006 I have seen the Blue Lounge and the sale to Camerons of this property to become Aspire.

Since the change of ownership to Camerons and the premises becoming Aspire with the late night refreshment licence it caused myself and my neighbours all sorts of public nuisance issues and social behaviour problems. So I would like to object to the proposed change of usage to a late night refreshment establishment.

The issues we all experienced included noise pollution, bar fights spilling out onto the street outside our properties with the police been called numerous time. Graffiti on the walls of some of the properties plus men and women urinating against the walls of the properties. Littering of cigarette butts around our properties increased drastically with cigarette smoke (plus noisy drunk conversations) coming through our windows. Nuisance doorbell ringing also occurred.

I believe Camerons have a responsibility to maintain the property to a standard above the derelict eye sore it currently is, but I am apprehensive about the change of usage.

The Black Lion across the street from Aspire is an example of a premises that was a pub that caused us as neighbours the same issues but since its change of usage to a restaurant closing at around 10pm (22:00) neither noise pollution nor any of the above anti-social behaviours have happen since.

I look forward to your response

Regards

	HAMBLETON D.C.
	RECID 09 JUN 2015
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Page 32	ACK

Mr. Ward



Re new license at 3 Market Place Thirsk YO7 1HQ I am writing with reference to the above property and the new license application.

I am the owner of Apartment 1 and have concerns that I would like to raise and hopefully be taken into account whilst processing this license.

I am sure you are aware of the history of this property and licence and the several years myself, Environmental Officers from HDC and other residents of Thirsk took to resolve the issues with the late music and entertainment licence and the slur on Thirsk this premises turned out to be. We do not want a repeat of this especially since the issues have left my apartment currently unsaleable and unmortgagable and I would now like this property to be cleaned up, occupied by a business suitable for Thirsk Market Town and an appealing property for buyers and tenants and a business <u>all</u> residents of Thirsk can enjoy.

I am not against this being a Tapas <u>restaurant</u> serving alcohol with food however I am concerned about the proposed operating hours. Does an eating establishment need to be open till 12pm? Who is going to eat at this time? I do not wish this premises to be granted a alcohol or music licence till 12am as I am concerned it will revert back to being a bar/nightclub. I believe that 11pm is a sufficient time given the location is near private homes and residents - some of whom are directly above and to avoid all the issues and problems for Thirsk that was experienced back in 2010/11.

Please note that similar businesses located in similar populated area's:

The Black Lion (food/bar directly across the road) serves till 9pm - closes soon after Fantino's (Italian/bar in Sowerby - residents in location) closes at 11pm The Old Oak Tree (pub/restaurant in South Kilvington) - closes at 11pm

Further considerations I believe need to be taken into account is that there is no suitable designated smoking area and smokers are forced to stand in the doorway or on the narrow footpath which residents are then forced to walk through or walk on the road to avoid groups of smokers which is a safety issue - I have been in this position whilst carrying my baby and was forced to walk on the road to get passed the smokers outside this building who would not move or let me through - despite my saying 'excuse me'. Further as they smoke directly under the residents windows smoke travels up and through the windows into the apartments above and again is not healthy. This also led to a disgusting litter problem.

Another concern is the lack of bin storage that was in the planning application and was not checked when the building was completed. Where the bin store was meant to be is now where the fire escape is now located. The lack of bin storage has caused many issues over the past few years and is essential that this is implemented. Hazel Robson from the HDC can confirm the requirements before any work is to commence on this building.

Please can you make suitable enforcements that this business is not able to operate a late music and alcohol license to encourage drinkers and the previous late night revelling. It is a highly populated residential area with young families. The location on the corner of the entrance to town with a narrow path can and has made it dangerous for intoxicated clientele in the pa**Page 33**

It would be nice if this establishment became a business Thirsk can be proud of and an establishment all residents including those with young families and older population could enjoy as a casual eatery.

Please would you keep my informed regarding any notice or activity regarding this premises as I believe I have a vested interest.

Kindest regards Phillippa Richards

20 Percy drive Thirsk YO7 1TL From: Sent: To: Subject: Helen Hindmarch 23 June 2015 11:11 licensingteam License application

Dear sirs



As the owners of Apartment 4, Regent House, we have an interest in the building we would like raise some concerns that we have with the new license application.

We are not at all against the building being changed to a tapas bar as we feel that building needs urgent attention and reopening as some kind of commercial premises. As you may be aware the building has simply been abandoned by Cameron's and has become a real eyesore for residents of the town and visitors.

We do however have several concerns that we would like to raise before the new license see is granted.

The main concern is the hours on the license application. We feel that allowing the bar to stay open and serve alcohol until 24.00 hours will result in many problems and feel it should be kept in line with other eateries in the town which serve until 23.00 hours. The black lion opposite being the prime example of a successfully run establishment and not causing any problems with a late license.

The building previously had a late license and caused many problems to neighbouring properties around and above by not sticking to the rules and causing a lot of problems which eventually resulted in Cameron's (the occupiers) simply shutting the doors and allowing the building to become the awful mess that it is now.

We are totally against any kind of entertainment or music license for the bar due to previous problems from the premises. The occupiers were granted an entertainment license and allowed staff to be totally irresponsible and inconsiderate to neighbouring properties by having extremely loud music. This resulted in a lengthy monitoring process by neighbours and the HDC and the hours being reduced after restrictions were put in place on the music equipment which was tampered with regularly to allow staff to turn the volume up.

The bar has no designated smoking area and occupiers would stand outside of the entrance doors causing any passer by to have to walk through a cloud of smoke or have to walk on the road. The pavement was regularly littered with cigarette butts and the smell of smoke drifts up into the flats above.

The building is located on a corner at the entrance to the town. When drunken customers depart the building they spill out onto the road which has nearly resulted in accidents on several occasions. I believe this has been raised by a local taxi firm previously.

The main issue with the building is that there is no adequate bin storage. HDC are currently awaiting for Cameron's to have a bin store put in place and hazell Robson has confirmed that no license can be granted until this bin store is put in place. The bin store must be big enough for the commercial premises and for the four residential properties above. There is currently a huge issue with rubbish being left on the neighbouring land due to there being no bin store. Unfortunately this is an issue that had been ongoing since 2007 when HDC passed some plans with no adequate bin storage areas.

This leads us onto the final point. The new bin storage area will be located in the current fire exit. This means that there will be no emergency fire exit for appropriate commercial restaurant/bar. There is no other area where the fire escape can go as he land surrounding is owned by other people and access will not be

allowed across their land.

We would like to be included In any correspondence regarding this application.

Please can you confirm receipt of this email.

Many thanks

Chris and Helen Hindmarch 34 Wessex Road Taunton TA1 4RJ

Please can you include us in any correspondence or responses regarding the above application.

From: Sent: To: Subject: M Talbot 29 June 2015 23:42 licensingteam Licensing Application - 3 Market Place, Thirsk

Michael Talbot 23 Castlegate Thirsk YO7 1HL

Ref - 3 Market Place, Thirsk - LICENSING APPLICATION

Dear Sir/Madam,

As a very close resident in the area of the proposed tapas bar at 3 Market Place, Thirsk, I wish to make representation of my concerns concerning its "Application for a Premises License" for the following reasons the will adversely affect the community.

1. Lorry deliveries especially through the cellar opening which is situated on the path will couse vehicle and pedestrian blockage and endagerment to pedestrians.

2. The "No Smoking" and the "No alcohol allowed off the premises other than in a sealed container" issues, will be nearly impossible to comply with and will cause pedestrian endangerment. To smoke patrons will need to go outside onto the narrow path. No other areas are available. To do this though they must leave there drinks unattended. Before with Aspires this would happen and glasses were often left outside along with piles of cigaret butts.

3. As was evident with Aspires before, the premises has no facility to store rubbish. Even if rubbish is stored inside and only put out on the day of collection it ends up blocking the path or being put at the side of the building by the planter in front of the Castlegate Mews bin cupboard. That area is private property belonging to Castlegate Mews.

4. To contain the noise and lighting the external doors are fitted with door closers. What will prevent the doors being wedged open?

5. It is stated that the 1:3 ratio of seating will define the premises as not being a "Vertical Drinking Bar". I am concerned they this will be circumvented by the majority of the seats being in the upstairs area causing the main downstairs area to become a vertical drinking bar or "Pub" as before.

6. I am concerned about the affect of the late night drinking and dispersal of the patrons an closing time. Before with Aspires this caused much disruption and disturbance in the area with the police being called out on a regular basis. I am concerned that just as Aspires before, which I believe is run by the same brewery, sold itself to the council as a "Wine Bar" but ended up just a rowdy late night pub. this will go the same way. It opens up selling itself as an quality "Cafe Lounge Bar" and as the weeks go by and financies get tighter, it lowers its alcaholic drinks prices, drops the owness on the food and alters the amount of seating downstairs. Before you know it, it's Aspires mark 2.0. If this is to be a "food" oriented premises and not just another "Pub" as before could it not benefit from the same earlier closing of the Black Lion across the road which has worked very well for the business and our community.

Aspires before was a nightmare for the residents. Actually a "nightmare" was something that the local residents didn't have because there sleep was disturbed so much. Please prevent this from happening again.

Please note that I am very much in favor of the premises being used again. It could very much improve the area. But not not anything like it was before. I feel strongly that the afore mentioned issues have to be addressed.

I thank you for your consideration of these matters. Please confirm your receipt of this email.

Kind regards

Michael Talbot

From: Sent: To: Subject:

Sarah Stark 28 June 2015 21:38 licensingteam Re: Aspire Castlegate Thirsk

As a property owner at Castlegate Thirsk, I write to express my concerns regarding the recent application for the above property to license the premises to 12am

>

> Having owned and lived in the property from 2006 to 2011 and since renting out as a landlord, I suffered the noise problems created by Aspire since its opening.

I would ask that the licence is permitted to 11pm only.

The refuse created by Aspire was also an issue, which I would ask is resolved as part of granting any license.

I look forward to hearing from you.

Kind regards

Sarah Stark 27 Castlegate Thirsk

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- the power of the Police, other responsible authority or a local resident or business to seek a review of the licence or certificate in question.
- 2.5 Requirements for advertising applications for the grant, variation or review of premises licences or club premises certificates are set out in legislation. This includes the applicant's statutory requirements of publishing a notice in a local newspaper and displaying a brief summary of the application on or outside the premises concerned. In addition, the Licensing Authority will place a notice on the Council's website outlining details of the application as set out in legislation. The summary will set out matters such as the proposed licensable activities and the proposed hours of opening and will be displayed for the period during which representations may be made, together with information about where the details of the application may be viewed.

3.0 PREVENTING CRIME AND DISORDER

- 3.1 The Council will ensure that adequate measures are taken by licensees to reduce the risk of crime and disorder. The appropriate measures will depend on the type, size and location of premises and the activities to be carried out. However, the following are examples of issues that will be considered:-
 - effective methods of communication between licensees and the Police (e.g., radio, paper, ringround, ringmaster);
 - membership of a Pubwatch or similar scheme and active participation in that scheme:
 - use of CCTV systems where appropriate;
 - appropriate policies and practices relating to avoidance of underage drinking (e.g., use of ID schemes, referral logs, signage, etc);
 - appropriate drugs policies and practices;
 - glass and bottle policies and practices (e.g., introducing toughened drinking glasses, prohibiting the taking of glasses from the premises);
 - effective control of the premises and record keeping (e.g., trained and registered door staff if appropriate, incident logs, training of staff);
 - transport liaison arrangements (e.g., readily available information on access to taxis, public transport, etc).

4.0 FIRE SAFETY:

- 4.1 The Fire Authority has regulatory powers under the Regulatory Reform (Fire Safety) Order 2005 to enforce and control fire safety matters in licensed premises. The Council will not seek to duplicate these powers.
- 4.2 However, preventing the crime of arson relates to the Licensing Objectives. Consequently the Council will seek to ensure that adequate measures are taken by licensees to reduce the risk and opportunity for deliberate fire setting. This might be to ensure that the security arrangements of the premises reduce the risk that a fire might be started deliberately by actively controlling access to non-public and external areas. It may also include measures to ensure that the accumulation of and access to waste materials is controlled.

5.0 OTHER PUBLIC SAFETY MATTERS:

5.1 The Council will ensure that adequate measures are taken by licensees to reduce the risk to public safety. This may include provisions for restrictions on the number of persons who can attend a premises or part of a premises or a specific entertainment at any one time. It might also include a requirement to carry out or have evidence of certain safety inspections such as those relating to electrical or gas appliances or structural matters.

6.0 **PREVENTING PUBLIC NUISANCE:**

- 6.1 The Council will ensure that adequate measures are taken by licensees to reduce the risk of public nuisance. In particular, it will look at measures to limit noise nuisance, both from the premises and from customers entering and leaving the premises. Methods of control might include restrictions on hours, particularly late at night, noise limiters on musical equipment and sound insulation of buildings, plant and equipment.
- 6.2 The Council will also expect licensees to adopt measures to avoid problems caused by customers spilling out of premises because they have reached capacity or for other reasons.
- 6.3 The Council will ensure that adequate measures are taken to deal with litter problems created by a licensable use in the immediate vicinity of the premises.

7.0 <u>CHILDREN:</u>

- 7.1 Subject to the licensee's discretion and any conditions included in a Premises Licence or Club Premises Certificate, the 2003 Act does not prohibit children having free access to licensed premises of all kinds, including those selling alcohol for consumption on those premises. The Council recognises the great variety of premises for which licences may be sought. These include theatres, cinemas, restaurants, concert halls, cafés, take-aways and fast food outlets as well as public houses and nightclubs.
- 7.2 The Council will not limit the access of children to such premises unless it is necessary for the prevention of harm to children. General rules on access of children will be avoided. The individual merits of each application will be considered.
- 7.3 The Council will in particular take account of the following situations in respect of premises:-
 - where there have been convictions for serving alcohol to minors or with a reputation for underage drinking;
 - with a known association with drug taking or dealing;
 - where there is a strong element of gambling on the premises;
 - where entertainment of an adult or sexual nature is commonly provided;
 - where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.

- 7.4 There are a number of options available for limiting the access of children where that is necessary for the prevention of harm to children. The options include:-
 - limitations on the parts of premises to which children can have access;
 - limitations on the hours when children may be present;
 - age limitations (below 18);
 - limitations or exclusions when certain activities are taking place;
 - requirements for accompanying adult;
 - full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 7.5 The Council will not impose conditions requiring the admission of children to any premises. Where no licensing restriction is necessary, this should remain a matter for the discretion of the individual licensee or club.
- 7.6 In the case of premises giving film exhibitions, the Licensing Authority expects licensees to impose conditions that children will be restricted from viewing age-restricted films classified according to the recommendations of the British Board of Film Classification or the Local Authority itself. The Council does not intend to adopt its own system of classification.
- 7.7 There should be at least one member of adult staff at places of public entertainment to control the access and egress of children and to assure their safety.
- 7.8 The Council commends to all licensees in sale and supply of alcohol the Portman Group Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks.
- 7.9 The Council recognises the North Yorkshire Area Child Protection Committee as the "responsible authority" in respect of children's issues. This will therefore be the body to which copies of applications are sent.

8.0 CUMULATIVE IMPACT:

8.1 It is possible that the impact on surrounding areas of the behaviour of customers taken together is greater in these cases than the usual impact from customers of individual premises. In these circumstances the Council may receive representations from a responsible authority or others that the cumulative effect of new licences is leading to an area becoming saturated with premises, making it a focal point for large groups of people to gather and circulate away from the licensed premises themselves. This might be creating exceptional problems of disorder and nuisance over and above the impact from the individual premises. This might lead the Council in turn to consider the question of whether the grant of any further Premises Licences or Club Premises Certificate would undermine one of the licensing objectives. In these circumstances the cumulative impact will be addressed in the context of the individual merits of any application.

9. Determining applications

General

9.1 When a licensing authority receives an application for a new premises licence or an application to vary an existing premises licence, it must determine whether the application has been made in accordance with section 17 of the 2003 Act, and in accordance with regulations made under sections 17(3) to (6), 34, 42, 54 and 55 of the 2003 Act. It must similarly determine applications for the grant of club premises certificates made in accordance with section 71 of the 2003 Act, and in accordance with regulations made under sections 71(4) to (7), 84, 91 and 92 of the 2003 Act. This means that the licensing authority must consider among other things whether the application has been properly advertised in accordance with those regulations.

Where no representations are made

9.2 A hearing is not required where an application has been properly made and no responsible authority or other person has made a relevant representation or where representations are made and subsequently withdrawn. In these cases, the licensing authority must grant the application in the terms sought, subject only to conditions which are consistent with the operating schedule and relevant mandatory conditions under the 2003 Act. This should be undertaken as a simple administrative process by the licensing authority's officials who should replicate the proposals contained in the operating schedule to promote the licensing objectives in the form of clear and enforceable licence conditions. Licensing authorities should not hold hearings for uncontested applications, for example in situations where representations have been made and conditions have subsequently been agreed.

Where representations are made

9.3 Where a representation concerning the licensing objectives is made by a responsible authority about a proposed operating schedule and it is relevant (see paragraphs 9.4 to 9.10 below), the licensing authority's discretion will be engaged. It will also be engaged if another person makes relevant representations to the licensing authority, which are also not frivolous or vexatious (see paragraphs 9.4 to 9.10 below). Relevant representations can be made in opposition to, or in support of, an application and can be made by any individual, body or business that has grounds to do so.

Relevant, vexatious and frivolous representations

9.4 A representation is "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority

or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.

- 9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.
- 9.6 Frivolous representations would be essentially categorised by a lack of seriousness. Frivolous representations would concern issues which, at most, are minor and in relation to which no remedial steps would be warranted or proportionate.
- 9.7 Any person who is aggrieved by a rejection of their representations on either of these grounds may lodge a complaint through the local authority's corporate complaints procedure. A person may also challenge the authority's decision by way of judicial review.
- 9.8 Licensing authorities should not take decisions about whether representations are frivolous, vexatious or relevant to the licensing objectives on the basis of any political judgement. This may be difficult for councillors who receive complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the sub- committee before any decision is taken that necessitates a hearing. Any councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.
- 9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.
- 9.10 Licensing authorities should consider providing advice on their websites about how any person can make representations to them.

The role of responsible authorities

9.11 Responsible authorities under the 2003 Act are automatically notified of all new applications. While all responsible authorities may make representations regarding applications for licences and club premises certificates and full variation applications, it is the responsibility of each responsible authority to determine when they have appropriate grounds to do so.

Representations from the police

9.12 In their role as a responsible authority, the police are an essential source of advice and information on the impact and potential impact of licensable activities, particularly on the crime and disorder objective. The police have a key role in managing the night-time economy and should have good working relationships with those operating in their local area⁵. The police should be the licensing authority's main source of advice on matters relating to the promotion of the crime and disorder licensing objective, but may also be able to make relevant representations with regard to the other licensing objectives if they have evidence to support such representations. The licensing authority should accept all reasonable and proportionate representations made by the police unless the authority has evidence that to do so would not be appropriate for the promotion of the licensing objectives. However, it remains incumbent on the police to ensure that their representations can withstand the scrutiny to which they would be subject at a hearing.

Licensing authorities acting as responsible authorities

- 9.13 Licensing authorities are included in the list of responsible authorities. A similar framework exists in the Gambling Act 2005. The 2003 Act does not require responsible authorities to make representations about applications for the grant of premises licences or to take any other steps in respect of different licensing processes. It is, therefore, for the licensing authority to determine when it considers it appropriate to act in its capacity as a responsible authority; the licensing authority should make this decision in accordance with its duties under section 4 of the 2003 Act.
- 9.14 Licensing authorities are not expected to act as responsible authorities on behalf of other parties (for example, local residents, local councillors or community groups) although there are occasions where the authority may decide to do so. Such parties can make relevant representations to the licensing authority in their own right, and it is reasonable for the licensing authority to expect them to make representations themselves where they are reasonably able to do so. However, if these parties have failed to take action and the licensing authority is aware of relevant grounds to make a representation, it may choose to act in its capacity as responsible authority.
- 9.15 It is also reasonable for licensing authorities to expect that other responsible authorities should intervene where the basis for the intervention falls within the remit of that other responsible authority. For example, the police should make representations where the representations are based on concerns about crime and disorder. Likewise, it is reasonable to expect the local authority exercising environmental health functions to make representations where there are concerns about noise nuisance. Each responsible authority has equal standing under the 2003 Act and may act independently without waiting for representations from any other responsible authority.

⁵ Elections for Police and Crime Commissioners (PCCs) in all police force areas in England and Wales (except in London, where the Mayor of London has taken on the powers of a PCC in relation to the Metropolitan Police) took place on 15th November 2012. PCCs are expected to have a central role working in partnership with local authorities, enforcement bodies and other local partners to decide on what action is needed to tackle alcoholrelated crime and disorder in their areas. However, the Chief Officer of Police will remain the named responsible authority under the 2003 Act.

- 9.16 The 2003 Act enables licensing authorities to act as responsible authorities as a means of early intervention; they may do so where they consider it appropriate without having to wait for representations from other responsible authorities. For example, the licensing authority may (in a case where it has applied a cumulative impact policy) consider that granting a new licence application will add to the cumulative impact of licensed premises in its area and therefore decide to make representations to that effect, without waiting for any other person to do so.
- 9.17 In cases where a licensing authority is also acting as responsible authority in relation to the same process, it is important to achieve a separation of responsibilities within the authority to ensure procedural fairness and eliminate conflicts of interest. In such cases licensing determinations will be made by the licensing committee or sub committee comprising elected members of the authority (although they are advised by a licensing officer). Therefore, a separation is achieved by allocating distinct functions (i.e. those of licensing authority and responsible authority) to different officials within the authority.
- In these cases, licensing authorities should allocate the different responsibilities to 9.18 different licensing officers or other officers within the local authority to ensure a proper separation of responsibilities. The officer advising the licensing committee (i.e. the authority acting in its capacity as the licensing authority) must be a different person from the officer who is acting for the responsible authority. The officer acting for the responsible authority should not be involved in the licensing decision process and should not discuss the merits of the case with those involved in making the determination by the licensing authority. For example, discussion should not take place between the officer acting as responsible authority and the officer handling the licence application regarding the merits of the case. Communication between these officers in relation to the case should remain professional and consistent with communication with other responsible authorities. Representations, subject to limited exceptions, must be made in writing. It is for the licensing authority to determine how the separate roles are divided to ensure an appropriate separation of responsibilities. This approach may not be appropriate for all licensing authorities and many authorities may already have processes in place to effectively achieve the same outcome.
- 9.19 Smaller licensing authorities, where such a separation of responsibilities is more difficult, may wish to involve officials from outside the licensing department to ensure a separation of responsibilities. However, these officials should still be officials employed by the authority.

Health bodies acting as responsible authorities

- 9.20 Where a local authority's Director of Public Health in England (DPH)⁶ or Local Health Board (LHB) (in Wales) exercises its functions as a responsible authority, it should have sufficient knowledge of the licensing policy and health issues to ensure it is able to fulfil those functions. If the authority wishes to make representations, the DPH or LHB will need to decide how best to gather and coordinate evidence from other bodies which exercise health functions in the area, such as emergency departments and ambulance services.
- 9.21 Health bodies may hold information which other responsible authorities do not, but which would assist a licensing authority in exercising its functions. This information may be used by the health body to make representations in its own right or to support representations

58 I Revised Guidance issued under section 182 of the licensing Act 2003

⁶ This change was made as a result of the commencement of measures in the Health and Social Care Act 2012 which amended the 2003 Act and further provision in the NHS Bodies and Local Authorities (Partnership Arrangements, Care Trusts, Public Health and Local Healthwatch) Regulations 2012.

by other responsible authorities, such as the police. Such representations can potentially be made on the grounds of all four licensing objectives. Perhaps the most obvious example is where drunkenness leads to accidents and injuries from violence, resulting in attendances at emergency departments and the use of ambulance services. Some of these incidents will be reported to the police, but many will not. Such information will often be relevant to the public safety and crime and disorder objectives.

- 9.22 However, health bodies are encouraged to make representations in respect of any of the four licensing objectives without necessarily seeking views from other responsible authorities where they have appropriate evidence to do so. There is also potential for health bodies to participate in the licensing process in relation to the protection of children from harm. This objective not only concerns the physical safety of children, but also their moral and psychological well being.
- 9.23 Evidence relating to under 18s alcohol-related emergency department attendance, hospital admissions and underage sales of alcohol, could potentially have implications for both the protection of children from harm and the crime and disorder objectives. Health bodies can provide evidence to lead or support representations in relation to this objective. In relation to proxy purchases, data collected by health bodies could be used to inform other responsible authorities, including the police and licensing authorities, about a prevalence of proxy purchasing in a particular area. For example, the police could use this data to tackle instances of 'shoulder tapping' (where under 18s approach adults to buy alcohol on their behalf) and to suggest measures which retailers might be able to take to ensure, as far as possible, that they are not knowingly selling alcohol to an adult who is buying on behalf of a person aged under 18. Although less obvious, health bodies may also have a role to play in the prevention of public nuisance where its effect is prejudicial to health and where they hold relevant data.
- 9.24 DPHs and LHBs will need to consider how to collect anonymised information about incidents that relate to specific premises or premises in a particular area (for example, a cumulative impact zone). Many areas have already developed procedures for local information sharing to tackle violence, which could provide useful evidence to support representations. The College of Emergency Medicine has issued guidelines for information sharing to reduce community violence which recommends that data about assault victims should be collected upon admission to emergency departments, including the date, time and location of the assault i.e. the name of the pub, club or street where the incident occurred. Sometimes, it may be possible to link ambulance callouts or attendances at emergency departments to irresponsible practices at specific premises, such as serving alcohol to people who are intoxicated or targeting promotions involving unlimited or unspecified quantities of alcohol at particular groups.

Disclosure of personal details of persons making representations

- 9.25 Where a notice of a hearing is given to an applicant, the licensing authority is required under the Licensing Act 2003 (Hearings) Regulations 2005 to provide the applicant with copies of the relevant representations that have been made.
- 9.26 In exceptional circumstances, persons making representations to the licensing authority may be reluctant to do so because of fears of intimidation or violence if their personal details, such as name and address, are divulged to the applicant.

- 9.27 Where licensing authorities consider that the person has a genuine and well-founded fear of intimidation and may be deterred from making a representation on this basis, they may wish to consider alternative approaches.
- 9.28 For instance, they could advise the persons to provide the relevant responsible authority with details of how they consider that the licensing objectives are being undermined so that the responsible authority can make representations if appropriate and justified.
- 9.29 The licensing authority may also decide to withhold some or all of the person's personal details from the applicant, giving only minimal details (such as street name or general location within a street). However, withholding such details should only be considered where the circumstances justify such action.

Hearings

- 9.30 Regulations governing hearings may be found on the www.legislation.gov.uk website. If the licensing authority decides that representations are relevant, it must hold a hearing to consider them. The need for a hearing can only be avoided with the agreement of the licensing authority, the applicant and all of the persons who made relevant representations. In cases where only 'positive' representations are received, without qualifications, the licensing authority should consider whether a hearing is required. To this end, it may wish to notify the persons who made representations and give them the opportunity to withdraw those representations. This would need to be done in sufficient time before the hearing to ensure that parties were not put to unnecessary inconvenience.
- 9.31 Responsible authorities should try to conclude any discussions with the applicant in good time before the hearing. If the application is amended at the last moment, the licensing committee should consider giving other persons time to address the revised application before the hearing commences.
- 9.32 Regulations made under the 2003 Act require that representations must be withdrawn 24 hours before the first day of any hearing. If they are withdrawn after this time, the hearing must proceed and the representations may be withdrawn orally at that hearing. However, where discussions between an applicant and those making representations are taking place and it is likely that all parties are on the point of reaching agreement, the licensing authority may wish to use the power given within the hearings regulations to extend time limits, if it considers this to be in the public interest.
- 9.33 Applicants should be encouraged to contact responsible authorities before formulating their applications so that the mediation process may begin before the statutory time limits come into effect after submission of an application. The hearing process must meet the requirements of regulations made under the 2003 Act. Where matters arise which are not covered by the regulations, licensing authorities may make arrangements as they see fit as long as they are lawful.
- 9.34 There is no requirement in the 2003 Act for responsible authorities that have made representations to attend, but it is generally good practice and assists committees in reaching more informed decisions. Where several responsible authorities within a local authority have made representations on an application, a single local authority officer may represent them at the hearing if the responsible authorities and the licensing authority agree. This local authority officer representing other responsible authorities may be a licensing officer, but only if this licensing officer is acting as a responsible authority on behalf of the licensing authority and has had no role in the licensing determination

process. This is to ensure that the responsible authorities are represented by an independent officer separate from the licensing determination process.

- 9.35 As noted in paragraphs 9.13 to 9.19 above, where the licensing officer is acting as a responsible authority the relevant steps should be followed to ensure that this individual has no role in the decision making process regarding the licensing determination.
- 9.36 As a matter of practice, licensing authorities should seek to focus the hearing on the steps considered appropriate to promote the particular licensing objective or objectives that have given rise to the specific representation and avoid straying into undisputed areas. A responsible authority or other person may choose to rely on their written representation. They may not add further representations to those disclosed to the applicant prior to the hearing, but they may expand on their existing representation.
- 9.37 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:
 - the steps that are appropriate to promote the licensing objectives;
 - the representations (including supporting information) presented by all the parties;
 - · this Guidance;
 - its own statement of licensing policy.
- 9.38 The licensing authority should give its decision within five working days of the conclusion of the hearing (or immediately in certain specified cases) and provide reasons to support it. This will be important if there is an appeal by any of the parties. Notification of a decision must be accompanied by information on the right of the party to appeal. After considering all the relevant issues, the licensing authority may grant the application subject to such conditions that are consistent with the operating schedule. Any conditions imposed must be appropriate for the promotion of the licensing objectives; there is no power for the licensing authority to attach a condition that is merely aspirational. For example, conditions may not be attached which relate solely to the health of customers rather than their direct physical safety. Any conditions added to the licence must be those imposed at the hearing or those agreed when a hearing has not been necessary.
- 9.39 Alternatively, the licensing authority may refuse the application on the grounds that this is appropriate for the promotion of the licensing objectives. It may also refuse to specify a designated premises supervisor and/or only allow certain requested licensable activities. In the interests of transparency, the licensing authority should publish hearings procedures in full on its website to ensure that those involved have the most current information.
- 9.40 In the context of variations or minor variations, which may involve structural alteration to or change of use of a building, the decision of the licensing authority will not exempt an applicant from the need to apply for building control approval, planning permission or both of these where appropriate.

Determining actions that are appropriate for the promotion of the licensing objectives

- 9.41 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.
- 9.42 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.
- Determination of whether an action or step is appropriate for the promotion of the licensing 9.43 objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination.

Considering cases where licensing and planning applications are made simultaneously

9.44 Where businesses have indicated, when applying for a licence under the 2003 Act, that they have also applied for planning permission or that they intend to do so, licensing committees and officers should consider discussion with their planning counterparts prior to determination with the aim of agreeing mutually acceptable operating hours and scheme designs.